# IMPACT EVALUATION FOR PRACTITIONERS: MAKING IT EASIER <u>AND</u> BETTER

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#### THE PRACTITIONER AND EVALUATION: the PREVENTIVE PROCESS

- ♦ Collecting crime data from police, surveys, observations etc
- Crime pattern analysis to reveal location and nature of crime problems
- ♦ Setting strategic objectives choice of crime problem to target
- Devising preventive measures clear specification of action and its immediate objectives
- ♦ Implementation and monitoring of implementation
- Evaluation of impact on objectives; adjustment and replication of action as necessary

### WHERE EVALUATION COMES IN: THE PRACTITIONER AS

- ♦ User of existing 'what works' evaluations in guiding own strategy
- ♦ User of crime prevention theory based partly on evaluations
- **♦** Self-evaluator of own preventive action
- Commissioner of evaluations of own preventive action
- ♦ Monitor of implementation and evaluation by funded agencies

#### THE VALUE OF EVALUATION

♦ Individual: - In good performance and good management for practitioner and

# policy-maker

- In having robust results opportunities for showcasing work, continuity of funding etc
- In avoiding reinventing expensive wheel or flat tyre
- Collective: In providing body of knowledge of 'what works, in what context, at what cost, and how to do it'
  - In avoiding reliance on 'pop' theories which superficially seem to meet the gap between demand and supply of preventive ideas
  - In feeding research and theory to produce principles of prevention, and research methodologies

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PERENNIAL PROBLEMS - WHY AREN'T THERE MORE GOOD EVALUATIONS?

Mounting own/commissioned evaluation:

♦ Too costly

- ♦ Too much effort to mount data collection, complexity etc
- ♦ Shortage of expert advice capacity problem

### Results of own evaluation

- ♦ Can be too uncertain or ambiguous
- **♦** Too slow for policy cycle

#### Results of other evaluations

- ♦ Very few available vicious circle
- **♦** Difficult to locate and retrieve
- ♦ Difficult to apply to own context
- ♦ Often poor technical quality or quality unknown
- ♦ Little quantification or costing of prevention
- Out of date limited shelf life

### Culture

- ♦ Can't wait to implement
- ♦ Boring compared with actually DOING the intervention
- ♦ Bad news threatening to practitioners no learning from failures
- ♦ 'Commercial' secrecy
- ♦ User satisfaction with inadequate standards at all levels
- Academic focus on avoidance of false positive risk of 'nothing works'

Overall, trading off conflicting constraints means a nasty choice between

- Quick, dirty, simple and cheap, covering many interventions versus
- More reliable and sophisticated... but rare, expensive, applicable to single context and out of date

#### **GETTING THE BEST OF BOTH WORLDS**

♦ Change from current situation, where massive effort, cost and risk starting up a good-quality evaluation, and difficulty finding good-quality results from others

to

♦ Future situation where starting evaluation, and retrieval of existing knowledge are easier - virtuous circle

## HOW?

# INFRASTRUCTURE OF EVALUATION

#### **SELF-EVALUATION**

- ◆ Guidance Key questions (...) and common alternative explanations
  - CD-ROM, interactive, hypertext EXPERT SYSTEM, not telephone directory
  - Professional support network
  - Development of methodology

◆ Data - Outcomemeasures - Routinely

collected

- Retrievable

- Incident-level

- Georeferenced

- Continuity preserved

- But relevant and up to date

- Input of resources

- Targeting strategies - why this crime, this location?

- Output data - Management Information

System

- Georeferenced

♦ Increased self-evaluation alleviates the 'shortage of experts'problem and is cheaper - BUT - risk of big errors of inference

## INFRASTRUCTURE OF EVALUATION

# SELF-EVALUATION GUIDANCE - KEY QUESTIONS IN NATURAL LANGUAGE

- Following implementation of preventive action, was there a real change in crime or other outcome measures?
- What proportion of that change can be attributed to the preventive action?
  - Were there coincidental background changes and confounding events?
  - Was action implemented on the crest of a local crime wave?
  - How did the preventive action actually achieve any fall in crime by what mechanisms?
  - What mediating variables may have accounted for, or suppressed, the measurable expected effects of the preventive action?
- What were the side-effects of the action (or effects on other objectives) - increased fear, displacement?
- How cost-effective was the action?
- ♦ Can these answers be generalised to other circumstances? What contextual factors influenced impact?

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#### INFRASTRUCTURE OF EVALUATION

#### COMMISSIONED EVALUATION / DEMONSTRATION PROJECTS

- ♦ Balance between false positive and false negative errors
  - Considering in advance the evaluation's power to detect an effect
  - Using confidence intervals rather than fixed cutoffs of significance
- ♦ Developing techniques for analysis
  - Statistical modeling of outcome measure
  - Ouantitative
  - Costings
  - Model and crime data ready in advance of intervention
    - no wait for baseline
  - Prospective, planned meta-analysis of many schemes using uniform data on input, output and outcome
  - Basic research on short term local fluctuations in crime to help evaluators distinguish these from short-term changes due to intervention
- Sharing of decisions between evaluators and commissioners -

timescale, sophistication, generalisability, risk of errors

- ♦ Developing techniques for communication of results
  - quantitative
  - graphic
  - expected and observed values of outcome measure

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## INFRASTRUCTURE OF EVALUATION

#### **USERS OF EVALUATION NEED:**

- Body of 'what works...' knowledge that is:
  - Retrievable conceptual framework giving access on multiple features clearly describing action and context
  - Of known reliability eg rated a bronze, silver or gold standard evaluation by ICPC international currency, international criteria
  - And/or enough detail on evaluation to make own judgement
  - Enough knowledge of evaluation principles to make this judgement
  - Sources of expert advice
- ♦ Knowledge of principles of prevention and the preventive process
  - to implement the SPIRIT of the preventive scheme, its mechanisms and processes, not merely reproducing its external form irrespective of local context
  - to cope if no evaluations available in relevant area

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## INFRASTRUCTURE OF EVALUATION

# THE CULTURE OF EVALUATION

Valuing evaluation as a COMMON GOOD

- Sufficient to invest effort and resources, to care about quality as evaluator, commissioner or user, and to wait for results
- ♦ Valuing negative results
- ♦ Holding realistic expectations of what evaluation can deliver, by when, at what cost
- ♦ Don't blame the evaluator for the delay and cost, blame the lack of investment in evaluability
- ♦ Need systems for routinely capturing input, output, process, outcome data. The actual evaluation exercise should be the cherry on the cake

#### THE FUTURE

Imagine a land with no roads. To move from A to B, you have to incur enormous start-up costs, laying a road or investing in a costly and slow tank. Then imagine instead, a land with a ready-made network of highways. To move from A to B, all you have to do is to buy and use a car. That's infrastructure. Evaluation needs it.